

## Appendix 2: Comments from Local Authorities on DCO Stage One Draft Statement of Community Consultation 2015 (SoCC)

### Abbreviations:

Cumbria County Council - CCC

Copeland Borough Council - CBC

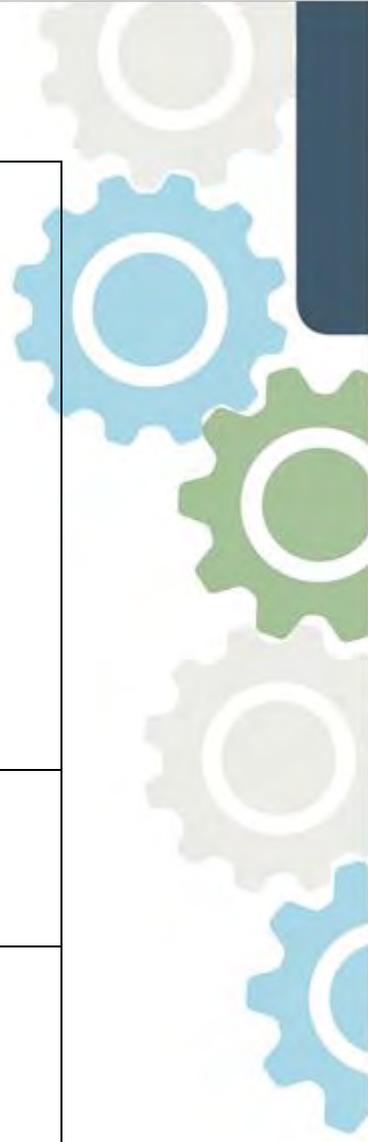
Allerdale Borough Council - ABC

Section of Draft SoCC	Comment	Source of Comment	Response to Comment.
<i>Consulting you on our proposals</i>	Para 1. 1. Abbreviate SoCC to 'Statement' rather than SoCC. 2. Use term 'power station' not 'generating station'. 3. Write DCO in full first usage.	CCC	1. Reference to "SoCC" is preferred to ensure no confusion with any other statements. "SoCC" will be defined at the beginning of the document.  Points 2 and 3 agreed and amendments made.
	Para 2. 1. Simplify, just say 'SoCC sets out NuGen's Consultation' 2. Change Stage 2 timing to "around May".	CCC	Agreed and amendments made.
	Para 3. Could add, "We are very keen to hear your views about the project and this SoCC is intended to help."	CCC	Agreed and amendments made.
	Para 5. This might be better as the opening paragraph	CCC	Agreed and amendments made.
	Para 6. Suggest amending to read "This SoCC describes our plans for consulting people throughout Cumbria." (The vicinity point has already been made, and the impacts are much wider than the immediate vicinity).	CCC	Agreed and amendments made.
	Para 6. Suggested amendment, "Copeland Borough Council - the Moorside site is in Copeland and Associated Development may also take place here."	CCC	The principle of the message is agreed, with the text amended to say "The Moorside site is in Copeland and Associated Development may also take place there."

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Consulting you on our proposals	Could simplify to read, "Allerdale Borough Council - Associated Development may also take place in Allerdale."	CCC	Agreed and amendments made.
	First part of Page 3 diagram WHO: Shorten to read, "We describe which groups of people we will be consulting."	CCC	Agreed and amendments made.
	Para 1. Should there be a definition of vicinity.	CBC	The SoCC details where NuGen will hold events and how it will consult in order to comply with section 47 of the Act. NuGen considers that any further definition is unnecessary.
	Para 1. Whilst acknowledging that "living in the vicinity" is a term used in guidance, still consider there should be recognition that the SoCC relates to the community in its widest sense.	CBC	Introduction changed to make clear that businesses, employees and other organisations can respond.
	Para 2. This is confusing - SoCC seeks views of local authorities on the process of consultation - consultation about the project will be taking place.	CBC	Agreed and amendments made.
	Para 4. Simplify word by "for permission to build the power station".	CBC	Agreed and amendments made.
	Para 5. Change living to "living and working in the vicinity".	CBC	Introduction now makes it clear that businesses, employees and other organisations can respond.
	Para 5. Change living in the vicinity to 'the community.'	CBC	Agreed and amendments made.



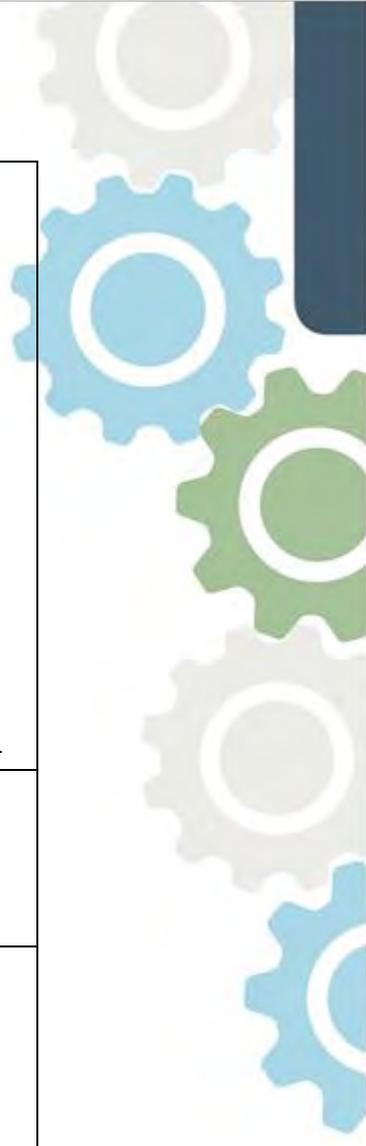
Section of Draft SoCC	Comment	Source of Comment	Response to Comment.
<p><i>Consulting you on our proposals</i></p>	<p>Whole Section: The following is an alternative first section: "The Moorside Site, which is adjacent to the Sellafield site in West Cumbria, has been identified by the Government in a national policy statement as potentially suitable for a new nuclear generating station. As a nationally Significant Infrastructure Project, NuGen will need to make an application to the Secretary of State for Energy and Climate Change for a Development Consent Order (DCO).</p> <p>The Statement of Community Consultation (SoCC) sets out the process of how NuGen is going to consult on the proposed Moorside Nuclear Generating Station, with people living in the vicinity of the site of the generating station itself, and sites for any additional supporting development. The SoCC is intended to help you understand how we will be consulting with you and how, at each consultation stage, you will be able to express your views on our proposals. Before a DCO application is made, NuGen is required to consult with those living in the vicinity of the site, Local Authorities, persons with an interest in the land and prescribed statutory bodies. This SoCC describes our plans for consulting those living within the vicinity of the site. The SoCC is not a consultation document and this is not part of NuGen consultation, which will be taking place in 2 stages; Stage 1- Strategic Issues Consultation starting in May 2015 and Stage 2- Proposed Application Consultation starting in approximately 2016 - prior to an application being submitted around spring 2017. We have consulted with the relevant Local Authorities on the content of this SoCC and have taken their views into account. The relevant Local Authorities are:</p> <p>Copeland Borough Council (CBC) - the Moorside Site is located in CBC's area, in addition, Associated Development may also take place within its area;</p> <p>Allerdale Borough Council (ABC) - Associated Development may also take place within ABC's area;</p> <p>Cumbria County Council (CCC) - the Moorside Site and any Associated Development would be located within CCC's area."</p>	<p>ABC Formal letter</p>	<p>The first section has been reviewed and amendments made to provide clearer language.</p>



Section of Draft SoCC	Comment	Source of Comment	Response to Comment.
About NuGen and the Moorside Project	Page 4 para 4. Change 'May Also' to ".... will be required...."	CCC	Agreed and amendments made.
	Page 4 Para 4. End of to "where ever possible and appropriate".	CBC	Agreed and amendments made.
	Page 4 Para 5. Of the relative scale provide some illustration of investment - i.e. equivalent to Olympics/ 3 Olympics.	CBC	The Moorside Project is a unique project. Some people might understand the scale of the Olympics, but probably not many in Cumbria. The most appropriate comparator would be the Sellafield site. However, it is unlikely people who do not work there would understand the scale. Furthermore, the Moorside Project is still evolving and the number and size of Associated Development sites are not yet known.
National Planning	Page 5 start. Omit 'pursuant to the planning Act 2008' at beginning	CCC	Agreed and amendments made.
	Page 5 para 2. Omit 'an application for a new nuclear generating station DCO should be assessed on the basis that'.	CCC	Agreed and amendments made.
	Page 5 end of last para. 'now included in national infrastructure plan'	CBC	Agreed and amendment made
	It is not clear from the SoCC how the national policy influences the consenting process. It would be better if the national policy section was combined with the DCO process section to provide context and better linkages between the two.	ABC Formal letter	As one follows the other we think the gain would be limited and the section would be longer and less clear. Having a section on the National Policy Statements highlights the fact that the principle is already agreed. This is very important to channel responses to where they can be most helpful.



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National Planning	It is important for NuGen to recognise that, at Stage 1, there is not sufficient detail about Associated Development sites for the public and others to respond fully to the consultation. These views will only be clear once the full detail are available through the Stage 2 Consultation.	CCC formal letter	Consultation is an iterative process. NuGen does not consider that there is any additional text that is required to be included.
The DCO process for NSIPS	Page 6 First Sentence. Suggest changing to, 'a "National Significant Infrastructure Project... etc."	CCC	Agreed and amendments made.
	Page 6 para 2 1st line. 'This timeframe allows for two stages of consultation before the application is finalised and submitted.'	CBC	Agreed and amendments made.
	Para 3. Delete 'Nuclear Generating Station and Associated Development (i.e.'	CCC	Agreed and amendments made.
	Page 6 para 3. Delete repetitive 'Nuclear Generating Station and Associated Development'.	CCC	Agreed and amendments made.
	Page 6 para 5. Is Para 5 necessary? Omit it.	CCC	Agreed and amendments made.
	Page 6 end of para 5. Should the SOCG and LIR be in a different order - over time all the issues that can be agreed are placed in the SOCG and issues which remain without consensus become the subject of the SOCG.	CBC	The reference has been omitted
	Page 6 para 6. [...] members of the public [...] add 'and local businesses'.	CBC	The introduction now makes it clear that businesses, employees and other organisation can respond.
	Page 6 para 6. Have previous raised issue over the value of a diagrammatic representation of the process here.	CBC	Not appropriate to include a diagrammatic representation in the SoCC, when the SoCC refers to PINs' website for further information on the DCO process.



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The DCO process for NSIPS Possible Planning application for Site Prep Works	Page 6 para 7. Suggests anyone instead of members of the public.	CCC	Agreed and amendments made.
	Page 6 last para. Change in parallel to at the same time as.	CCC	Agreed and amendments made.
	Page 6 para 8. This needs more thought. (After request for Clarification from John Groves) P6 – issue here is around clarity of the NSIPs and TCPA process. Not sure there is an easy answer but have wondered whether a reader less well versed in subtleties of process will understand why one element can be covered by different requirements to another and what some of the consequences might be for community engagement i.e. the Council runs a separate and distinct consultation process for the TCPA application?	CBC	Agreed and amendments made.
Environmental information	Page 7 1st sentence. Suggests a new sentence begins; Where they are negative [...] (in line 2).	CCC	Agreed and amendments made.
	Page 7. For any project of this scale it is necessary to produce a detailed assessment of the impact - positive and negative, and to consider the best way of mitigating any negative impact. This is known as an environmental impact assessment and a statement has to be submitted with the DCO application. Work has already started on collecting the assessing impact and the preliminary environmental information will be presented with the Stage 1 Consultation. Provides for a clear understanding of wider environmental impacts of both the power station and any associated development.	CBC	This wording has been included except for the last sentence, which has been replaced with wording that refers to the "Moorside Project" which is a defined term: "NuGen's Stage 1 Consultation starting in May 2015 will include a summary of preliminary environmental information compiled by NuGen to date on the Moorside Project."



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Environmental information	Mention should be made in this section of the EIA scoping consultation taking place as part of the Stage 1 Consultation and the opportunity to comment on this separately.	ABC Formal letter	Wording has been inserted to refer to the scoping exercise: "A separate consultation on the EIA Scoping Report will be carried out by the Planning Inspectorate on behalf of the Secretary of State with certain prescribed bodies during the Stage 1 consultation period".
Who we will consult	We should include businesses and schools and colleges in the Consultation.	CBC Formal Letter	The introduction has been amended welcoming the views of local employees, businesses and other organisations during the consultation period.
	Direct Mail the whole borough.	CBC Formal Letter	We agreed to direct mail every property in the Whitehaven Travel to Work area (TTWA) as defined by the Office of National Statistics. This is a close proximity to the Copeland Borough. The current criteria for defining TTWAs is that generally at least 75% of an area's resident workforce work in the area and at least 75% of the people who work in the area also live in the area.
	Page 8 para 1. 'and work' add to living in the vicinity.	CBC	No amendment. Wording kept to align to the Planning Act 2008. However, the document does refer to NuGen welcoming the views of local employees, businesses and other organisations during the consultation period.
	Page 8 Para 2. Change 'will have' in first two lines to 'likely to have'	CCC	Reference rewritten no longer relevant



Section of Draft SoCC	Comment	Source of Comment	Response to Comment.
Who we will consult	Page 8 para 2. Suggest amending to read 'However, this is a very large scale development with wide impacts and interest is likely to be widespread.	CCC	Agreed and amendments made.
	Need to emphasise the Cumbria-wide nature of the consultation.	CCC formal letter	Agreed and amendments made.
	Page 8 para 2. Add 'and work' nears to the site.	CBC	No amendment. Wording kept to align to the Planning Act 2008. However, the document does refer to NuGen welcoming the views of local employees, businesses and other organisations during the consultation period.
	Page 8 para 3. Delete or reword there should be no difference in approach - obvious that arrangements in place to accommodate those most likely to be interested.	CBC	Agreed and amendments made.
	Page 8 para 3. Suggest amending to read, "Recognising this, we will consult in locations throughout Cumbria, but with additional opportunities for engagement closer to the site." Need to be careful not to imply that one community is seen as more important than another.	CCC	Agreed and amendments made.
	Page 8 para 4. How will people find out when and where these events are taking place?  If the dates aren't being included in the SoCC, it needs to say, "Details will be published in local newspapers and on our website." Suggest also making it clear that events will run during the day and into the evening to maximise opportunities for attendance.	CCC formal letter	NuGen agrees with the principle being addressed and the SoCC has been amended to explain how details on the consultation will be advertised/obtained.



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Who we will consult	<p>Page 8 para 4. Understand why we may not have dates and times at this stage but would expect to see something about the type of location frequency and duration.</p> <p>Maybe more overt reference to Whitehaven town centre location irrespective of other events is a useful backstop.</p>	CBC	NuGen agrees with the principle being addressed and the SoCC has been amended to include references to duration, location and frequency.
	<p>Page 8 para 5. The presentation of three tiers of consultation venues seems unnecessary and confusing. Not sure what is gained from having these further two categories. May be better to combine and show them at a 10 mile radius on the map, and re-word along the lines of, "Elsewhere in Cumbria, we will be holding public exhibitions in the following towns: Workington, etc".</p>	CCC formal letter	NuGen's priority is to ensure the SoCC is clear as to how NuGen intends to consult and who. Amendments made to make it clear why NuGen has chosen the venues at the various locations rather than referencing to tiers.
	<p>Page 8 para 7. An event in Wigton would ensure better access to an event for people in northern Allerdale.</p>	CCC	Agreed and amendments made.
	<p>Pare 8 para 9. Need to know what the inclusion strategy is;</p> <p>Locations with disabled access;</p> <p>Accessible locations to minimise need to travel;</p> <p>Provide hard copies, copies in different languages, those who may have visual impairments;</p> <p>Manned exhibitions throughout the day including into the evenings and at weekends;</p> <p>Open to requests for additional presentation events.</p>	CBC	Agreed and more details inserted into the SoCC rather than reliance on an inclusion strategy.



Section of Draft SoCC	Comment	Source of Comment	Response to Comment.
Who we will consult	<p>Need to ensure that the exhibition locations are just as accessible for those living next to associated development sites as they are to the main Moorside site. This is particularly important for the associated development sites in Allerdale. The 8 mile radius which covers Allerdale may require adjustment in the vicinity of associated development sites to allow greater access to events for those communities.</p>	ABC Formal letter	<p>Agreed and the following text inserted: "Event locations have been selected to make sure that there are sufficient events in the communities close to the site. In addition, we have ensured that there are events close to all the areas of search for 'Associated Development'. In particular, this includes the events at Workington, Distington, Whitehaven, Cleator Moor, Egremont and Millom."</p>
	<p>Page 10 para 3. Change approximately to around.</p>	CCC	<p>Agreed and amendments made.</p>
	<p>Page 10 para 4. Note previous CCC comments and scope for improved clarity. Ability to properly assess impact of the Associated Development sites, given that the way in which the project relies upon and interacts with such sites is not known. It would seem that it would be better to accept that understanding of impact is limited and will emerge as the detailed proposals come to be consulted upon at later stages. This does not diminish scope to engage but accepts focus on the detail of the project as it is known at this stage rather than assessing the way things might be. This is proving to be an issue for the EIA as well – there is implication that there is the beginning of Environmental Assessment which covers the whole project, but in reality usually little or no scoping of the environmental information which may be an issue for Associated Development sites.</p>	CBC	<p>Consultation is iterative. It is accepted that as the Moorside Project evolves and becomes more detailed, so there will be more detailed responses. However, it is good practice to consult early, so that people can contribute at an early stage and influence the project.</p>
	<p>Page 10 para 5. Suggest amending to, "A new SoCC will be published in Spring 2016....etc." (It will be updated, but that's self-evident).</p>	CCC	<p>Depending on how the Moorside Project evolves, there may be a need to update the SoCC. Text has been inserted to refer to this possibility prior to stage 2 consultation.</p>



Section of Draft SoCC	Comment	Source of Comment	Response to Comment.
Who we will consult	Page 10 para 5. We would expect to update the SoCC to review any lessons learned from the Stage 1 Consultation and to reflect the greater detail in the Stage 2 Consultation.	CBC	Text inserted that confirms that NuGen will review the effectiveness of Stage 1 consultation which may result in an update to the SoCC. Depending on the nature of these changes, the SoCC may then be re-published.
	Page 10 para 6. What circumstances would make it necessary to supplement the SOCC with extra consultation events?	CBC	Text deleted as considered confusing. Should more consultation events be required, as a result of stage 1, then NuGen will be able to advertise those and carry them out.
	Page 11 para 1 second last line. Change to "[...] the need for a nuclear power station at Moorside [...]" instead of "need for nuclear".	CCC	Agreed and amendments made.
	Page 11 para 1. On issues of targeted questions - does this imply the right approach - you can respond but only to our questions?  We will provide some specific questions which will help to cover the particular issues we need to know about.	CBC	Agreed and amendments made.
	Page 11 para 3. Should this para be moved to page 10?	CCC	No amendment. The content of this paragraph regarding documents is more appropriate in its present location.
How will we engage with people in our consultation	Should include an inclusion strategy within the SoCC.	CBC Formal Letter	More detail regarding hard to reach groups has been inserted in the SoCC.
	Make clear exhibitions have extended opening hours.	CBC Formal Letter	Agreed and amendments made.



Section of Draft SoCC	Comment	Source of Comment	Response to Comment.
How will we engage with people in our consultation	Page 12. Start: Will you be providing a standard form for consultees to use (brief description of it) can it be emailed / posted?		Yes, the feedback form is now referred to.
	Page 12. Suggest amending to read, "We will provide information and give you....." instead of first line under exhibition.	CCC	Agreed and amendments made.
	Page 12. Exhibitions: Mention that NuGen will staff these exhibitions with a range of expert staff who will be able to answer questions (including those of a technical nature). The arrangements for the exhibitions – staffing expertise, duration and timing should be set out.	CCC formal letter	Text amended. For example, the SoCC states " <i>The times, dates and locations of these events will be publicised in the newsletter referred to on page 16, on our consultation website: <a href="http://www.nugenconsultation.com">www.nugenconsultation.com</a> and in local advertising and media coverage before they occur. To ensure access for people with different commitments and working arrangements these events will begin in the late morning and remain open into the early evening.</i> "
	The document needs to be clear how people will find out when and where the exhibitions are taking place.	CCC formal letter	Agreed and text has been inserted to refer to the means by which NuGen will inform the public of where the events will take place.
	Please consider the potential for holding interactive 'workshop' style events for the public in Workington and Whitehaven.	CCC formal letter	NuGen has decided this would not be appropriate as it could only be available to a very limited group of people. However, we have offered to give specific presentations on the consultation information.
	No need to refer to it in the SoCC, but the exhibitions could usefully include information about supply chain, training and job opportunities.	CCC formal letter	Noted.



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How will we engage with people in our consultation	The County Council's Area Engagement Teams can advise on suitable venues.	CCC formal letter	Thank you. We will consult with CCC accordingly.
	Page 12 Direct Mail: it would be helpful to explain where the newsletter will be distributed.	CCC	Agreed and amendments made.
	The use of the Whitehaven Travel to Work Area for direct mail will not cover associated development sites in Allerdale. It is unclear whether residents and businesses close to associated development sites in Allerdale will receive direct mail. The SoCC should state a radius within which direct mail will be used for associated development sites.	ABC Formal Letter	There are now no associated development sites in the Allerdale District.
	Definition of Whitehaven Travel To Work Area - not readily understood - if it does provide the best geographically defined area can a map be appended. ONS does not provide easy accessible plan.	CBC	Agreed and amendments made.
	Page 12. Newsletters: Might be helpful to distinguish clearly between this newsletter and the newsletter referred to in the Direct Mail section above.	CCC	Agreed and amendments made.
	Page 12. Press campaign: 'North West Mail' should be 'North West Evening Mail'.	CCC	Agreed and amendments made.
	Advance press briefings to the Local Authority Comms teams would be useful so queries from the public and press can be handled consistently and re-directed where appropriate.	ABC Formal Letter	Noted. A briefing will be held the week before consultation launch.
How we will Communicate	Page 13. Posters: Add, "...and will include details of local exhibitions and how to respond to the consultation."	CCC	Agreed and amendments made.
	Need definition of 'Stakeholder'.	CBC Formal Letter	Reference to stakeholder has been deleted.



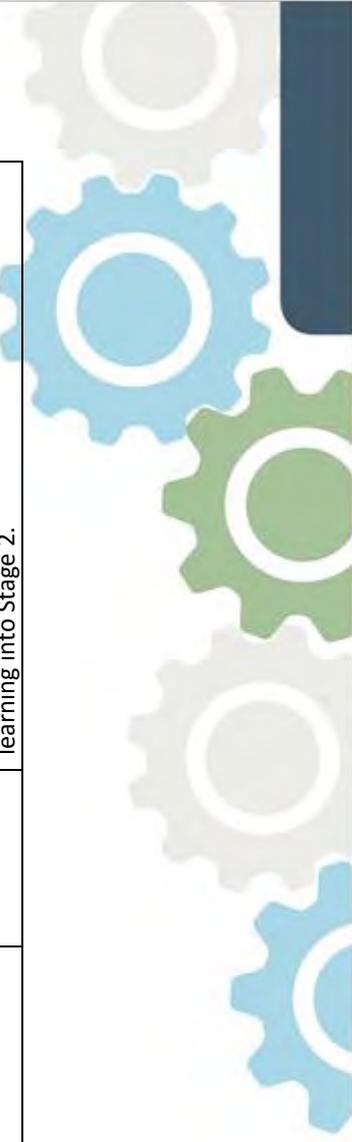
Section of Draft SoCC	Comment	Source of Comment	Response to Comment.
How we will Communicate	Page 13. Stakeholder: The County Council's Area Engagement Teams have lists of local stakeholder groups. Please ensure that Local Area Partnerships are included in the list of stakeholders.	CCC	Agreed and amendments made.
	Page 13. Stakeholders: are there some definitions needed - maybe appended list of technical groups? At the moment anyone could call themselves a stakeholder? Is this more of a who rather than a how and in the wrong section?	CBC	Reference to stakeholder has been deleted.
	What does offer of one to one meeting with key stakeholder mean?		
	Page 13. Presentations: Also offer to other parish councils upon request. Involvement of parish councils throughout Cumbria could be assisted by presenting to the Cumbria Association of Local Councils (CALC).	CCC	Text has been amended and reads: " <i>We will provide presentations on our proposals to Town and Parish Councils in the vicinity of the site and close to areas of search for 'Associated Development' sites. We will also offer presentations to schools and colleges and other groups by request.</i> "
	It will be important to keep elected Members up to date on the project not just for the host authorities. This will be particularly important as the detail on the associated development sites emerge. A structured approach to engaging Members in the form of a schedule of briefings to coincide with key stages of project is required. Elected Members are often first points of contact in their local communities and timely briefings will help this dialogue.	ABC Formal Letter	Noted, but outside remit of the SoCC.
Ensure Councillors at county, district and parish level are briefed/notified about the consultation before it commences in May.	CCC formal letter	Noted, but outside remit of the SoCC.	



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How we will Communicate	What triggers requests for presentations, how will they be managed?	CBC Formal Letter	Text has been amended and reads: <i>"We will provide presentations on our proposals to Town and Parish Councils in the vicinity of the site and close to areas of search for 'Associated Development' sites. We will also offer presentations to schools and colleges and other groups by request."</i> See above.
	Page 13. How will presentations be offered?	CBC	
	What does in the vicinity of the site mean?	CBC	This is a statutory term. NuGen's approach has been to produce a SoCC that reaches those communities likely to be interested in the Moorside Project. In effect this is the whole of Cumbria, as can be seen from the coverage map in the SoCC.
	Need to manage CBC Locality Groups and CCC local committees.	CBC	We are always prepared to meet these and give presentations within and outside the consultation period when requested subject to resources. It would be easier for us to manage in joint meetings rather than individual
	Expected interest from Sellafield workers about the impact on travel to work and similar direct consequence of the development – SoCC needs to ensure that the particular section of the community is provided with an appropriate vehicle through which to receive accurate information and to then consider and comment on the proposals.	CBC	Agreed that we need to make sure this group have their questions dealt with. We will consider special arrangements for them. We will arrange a special event at Sellafield to ensure employees on the site have good access to information.
	It would be beneficial to offer presentations to Town and Parish Councils close to associated development sites as well as the Moorside site.	ABC Formal Letter	Agreed and amendments made.



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How we will Communicate	Information could also be posted on Allerdale's website in terms of event details and links to the main NuGen website.	ABC Formal letter	It is appropriate for all council websites to direct people to the NuGen consultation website so visitor numbers can be tracked.
	it is suggested that information about the project and feedback forms are also placed in public libraries. Track change suggests other public buildings too.	CCC formal letter	Agreed and amendments made.
	Page 14 para 2. Now also aware of EA 8 week consultation on Environmental Permit for LLWR - check commencement date.	CBC	Agreed and amendments made.
How You Can Respond	Page 15. See also earlier comment about providing info and feedback forms in public buildings.	CCC	Noted.
	Page 15. Telephone line: Suggest simplifying the wording to, "Call us on the Moorside General Enquiries number 01946 691281".	CCC	Agreed and amendments made.
	Page 15 2nd last para. Suggest adding, "We will also consider the effectiveness of the consultation itself and use this to inform our Stage 2 Consultation."	CCC	Agreed. This applies more widely than the Section 47 Consultation and does not affect the wording of the SoCC. Reference is already made to assessing the effectiveness of our consultation and feeding the learning into Stage 2.
	Page 15. End: Another place for a diagram (follows description of phases of consultation).	CBC	This is not appropriate for the SoCC, rather for the consultation material itself.
	We suggest that you develop criteria for measuring the success of the consultation. Need clear targets, how will they be monitored and assessed. PPA will use this information to inform Adequacy of Consultation response.	CCC formal letter	Agreed. This applies more widely than the Section 47 Consultation and does not affect the wording of the SoCC. Reference is already made to assessing the effectiveness of our consultation and feeding the learning into Stage 2.



Section of Draft SoCC	Comment	Source of Comment	Response to Comment.
What happens to your response	Need to clarify how consultation process will be reviewed particularly in relation to how it helps to improve the next consultation.	CBC Formal Letter	See above.
	How will the consultation response summaries, from the Stage 1 Consultation, be disseminated? (Website, newsletter, direct response to those that provided comments?)	ABC Formal Letter	An initial response document will be published on the NuGen website.
	The SOCC should include general contact details for further information as well as how to respond to the consultation itself.	ABC Formal Letter	Agreed and amendments made.
	Before stage 1 consultation commences it would be helpful to have a preview of the consultation material.	ABC Formal Letter	Noted.
	It would be useful if a simple timeline for the project was included in the SOCC (pre-construction, main construction period and operation).	ABC Formal Letter	This is not appropriate for the SoCC, rather for the consultation material itself.

